

PARTIAL TRANSCRIPTION - ORIGINAL FOLLOWS

I FIND IT DIFFICULT MAKE RECOMMENDATIONS NEXT STEP. WHILE CAN SEE ADVANTAGE TO CONTINUATION OF TALKS, ANY DISPOSITION ON OUR PART TO EXPLORE FURTHER SOY THINKING COULD BE MISINTERPRETED BY THEM IN VIEW OF RIGID POSITION THEY HAVE TAKEN. THEY HAVE TABLED FREE CITY PROPOSAL EVEN THOUGH ALREADY TOLD IT WAS UNACCEPTABLE AND WE COULD OF COURSE TABLE PAPER ON INTERNATIONAL ACCESS AUTHORITY EVEN THOUGH THEY HAVE REJECTED IT. AM INCLINED BELIEVE WE SHOULD STATE THAT THEIR PROPOSAL DOES NOT LEAVE BASIS FOR NEGOTIATIONS SINCE THEIR THINKING CLEARLY IS TO LEAVE.

INCOMING TELEGRAM

Department of State

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EXCISE

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Action
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PRIORITY

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IN FURTHER DISCUSSION WITH BRITISH AMB TODAY OF MY
LAST TALK WITH GROMYKO

I POINTED OUT GROMYKO MADE NO REAL EFFORT TO PROBE OUR
POSITION ON "OTHER QUESTIONS" AND ROBERTS INCLINED
AGREE WITH POINT 5 MYTEL 1933.

IN FURTHER STUDY OF MY TALK, ALMOST ONLY NEW POINT I CAN
FIND IS INDICATION OF SOV WILLINGNESS CONTINUE MAN
(TEMPORARILY) CHECKPOINT GDR BORDER AFTER CONCLUSION
FREE CITY AGREEMENT. I FIND IT SOMEWHAT CURIOUS THAT
GROMYKO ASKED NO QUESTIONS ABOUT INTERNATIONAL AUTHORITY
IDEA EVEN FOR PURPOSE OF BEING IN BETTER POSITION TO BRICK
IT DOWN.

I FIND IT DIFFICULT MAKE RECOMMENDATIONS NEXT STEP
WHILE CAN SEE ADVANTAGE TO CONTINUATION OF TALKS, THE
DISPOSITION ON OUR PART TO EXPLORE FURTHER SOV THINKING
COULD BE FURTHER EXPLORED WITH VIEW OF FINDING POSITION
THEY WOULD BE WILLING TO ACCEPT. THE LAST STEP WOULD BE
EVEN THOUGH IT WOULD BE A DISAPPOINTMENT TO US AS WE
OF COURSE WOULD LIKE TO SEE INTERNATIONAL AUTHORITY
EVEN THOUGH IT WOULD BE A DISAPPOINTMENT TO US AS WE
WOULD WANT TO SEE IT IN A MORE POSITIVE LIGHT FOR
NEGOTIATION WITH THE SOVIETS.

EYES ONLY

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SECTION
ASSIGNED TO
NAME OF OFFICER

PARTIAL TRANSCRIPTION - ORIGINAL FOLLOWS

BERLIN TO MERCY OF EAST GERMANS AND THAT PERHAPS WE SHOULD TURN TO
DISCUSSION OF WHAT WILL HAPPEN WHEN THEY SIGN SEPARATE TREATY IN
ORDER TO STOP HIGHLY DANGEROUS SITUATION.

2-1959, JANUARY 1959

BERLIN TO REPLY OF EAST GERMAN. THE TWO PARTIES WE SHOULD
TURN IN DISCUSSION OF WHAT WILL HAPPEN WHEN THEY SIGN
SEPARATE TREATY IN ORDER TO PREVENT VERY DANGEROUS SITUATION.

I SHOULD THINK THAT WHEN PRESENT SOVIET POSITION BECOMES
KNOWN PUBLIC OPINION IN FRANCE AND US NOT BE WOULD BE
SATISFIED THAT WE HAVE MADE REASONABLE EFFORT FIND BASIS
FOR NEGOTIATIONS. SHOULD THINK THIS PROBABLY ALSO TRUE
OF WEST GERMANY. SOME PROBLEM WOULD PROBABLY REMAIN
HOWEVER FOR BRITISH. ASSUMING SOVIET POSITION WOULD NOT
DEPART VERY FAR FROM THAT TAKEN BY GROMYKO, PARTICULARLY
ON KEY POINT OF ACCESS; IT SEEMS TO ME THERE IS SOMETHING
TO BE SAID FOR MACMILLAN-HOME VISIT TO MOSCOW SINCE FAILURE
OF SUCH MISSION SHOULD ENABLE US PRESENT REALLY UNITED
FRONT. POINT ON WHICH BRITISH THEMSELVES MOST LIKELY
BE SOFT, NAMELY RECOGNITION GDR, WOULD PROBABLY ITSELF
NOT BE ENOUGH TO GET SOVIETS TO AGREE TO ADEQUATE
ARRANGEMENTS FOR ACCESS AND I WOULD DOUBT THAT BRITISH
WOULD RISK IN PRESENT CIRCUMSTANCES BREAK IN POLICY WITH
OTHER WESTERN POWERS PARTICULARLY US.

ALTERNATIVE MIGHT BE ADENAUER INVITATION TO KHRUSHCHEV.
AT OUR LAST AMBASSADORS' MEETING KROLL SAID ADENAUER
PERSONALLY DISLIKED NEGOTIATING WITH KHRUSHCHEV AND MUCH
PREFERRED DEAL WITH MIKOYAN. KROLL EXPLAINED TO HIM
THIS WOULD NOT BE MEANINGFUL, FROM WHICH I TAKE IT THAT
QUITE POSSIBLY KROLL HAD ADVOCATED KHRUSHCHEV-ADENAUER
MEETING. ADENAUER-KHRUSHCHEV MEETING, WHICH WOULD
ALMOST CERTAINLY FAIL, WOULD STILL LEAVE US WITH PROBLEM
OF BRITISH OPINION.

MEETING BETWEEN PRESIDENT AND KHRUSHCHEV IN PRESENT CIR-
CUMSTANCES SEEMS TO ME OUT OF QUESTION AND SHOULD BE HELD
IN RESERVE.

DEPT MAY WISH CONSIDER CALLING ME HOME FOR NEGOTIATION
FOLLOWING MY NEXT YALK VISIT BEING OFFERED AS A WAY OF GAINING
TIME, DEPENDING ON NATURE OF CONVERSATION.